Calendar No. 29

84TH CONGRESS, 1st Session | SENATE | REPORT No. 28

INVESTIGATION OF THE GOVERNMENT EMPLOYEES SECURITY PROGRAM

FEBRUARY 10, 1955.—Ordered to be printed

Mr. GREEN, from the Committee on Rules and Administration, submitted the following

REPORT

[To accompany S. Res. 20]

The Committee on Rules and Administration, to whom was referred the resolution (S. Res. 20) authorizing the employment of additional personnel by the Committee on Post Office and Civil Service and appropriating funds therefor, having considered same, report favorably thereon with an additional amendment and recommend that the resolution, as amended, be agreed to by the Senate.

This resolution would authorize the expenditure of $125,000 until February 1, 1956 by the Committee on Post Office and Civil Service for a full and complete study and investigation of the administration of the Government employees security program.

The amendment inserted by the Committee on Rules and Administration amends the dates on which the committee's investigations are to be based.

The letter to the chairman of the Committee on Rules and Administration from the chairman of the Committee on Post Office and Civil Service, together with an accompanying budget, are as follows:

UNITED STATES SENATE,
COMMITTEE ON POST OFFICE AND CIVIL SERVICE,
January 25, 1955.

Hon. THEODORE F. GREEN,
Chairman, Committee on Rules and Administration,
United States Senate, Washington, D. C.

DEAR SENATOR GREEN: I am submitting herewith an analysis of the program to investigate the administration of the Federal employee security program by the executive agencies of the Government together with a budget to provide a staff to assist the committee in its work through January 31, 1956.

Approximately 2,400,000 Federal employees are directly affected by the President's Executive Order 10450, another 3,500,000 military personnel and some 4 million civilians are indirectly affected by the Government security system.

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There are approximately 5,000 special investigators, irrespective of the Federal Bureau of Investigation, now employed in the executive branch of the Government working in this security program.

Many complaints have been filed with the committee pointing out injustices that have occurred during the past few years and the many conflicting statements that have been made.

The citizens of this country want to know and are entitled to know whether the present security program is effective, economically administered and whether or not serious injustices have occurred.

The full committee plans an extensive investigation to make these determinations and is mainly interested in what effect this has had on the morale of Federal employees and whether it has seriously impaired the operations of the agencies of our Government.

Estimated budget under authority of Senate Resolution 20:

Salaries:	
Chief counsel and staff assistants, average gross salary, $11,000	$77,000
Stenographer and clerical assistants, average gross salary, $4,583	27,500
Total salaries	104,500
Expenditure exclusive of salaries:	
Reporting proceedings	4,000
Travel and per diem	10,000
Office expense:	
Rent	1,500
Telephone, telegraph, supplies, postage, mimeographing, multigraphing, printing, and other miscellaneous items	5,000
Total	125,000

Sincerely yours,

OLIN D. JOHNSTON,
Chairman, Post Office and Civil Service Committee.

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Calendar No. 30

84TH CONGRESS, 1st Session | SENATE | REPORT No. 29

INVESTIGATION OF EMPLOYEE WELFARE FUNDS

FEBRUARY 10, 1955.—Ordered to be printed

Mr. GREEN, from the Committee on Rules and Administration, submitted the following

REPORT

[To accompany S. Res. 40]

The Committee on Rules and Administration, to whom was referred the resolution (S. Res. 40) continuing the authority of the Committee on Labor and Public Welfare to investigate employee welfare and pension plans and funds subject to collective bargaining, having considered same, report favorably thereon with an amendment, and recommend that the resolution, as amended, be agreed to by the Senate.

This resolution would give the Committee on Labor and Public Welfare $190,000 for the purpose of continuing its inquiries into welfare and pension plans and funds which are the subjects of collective bargaining in the United States until January 31, 1956.

The committee amendment is in the nature of a substitute and provides that, in addition to $150,000 of new funds requested, the Committee on Labor and Public Welfare shall have the option of spending some $40,000 more in unobligated funds coming over from the last calendar year for the same purposes.

A letter from the chairman and ranking minority member of the Committee on Labor and Public Welfare to the chairman of the Committee on Rules and Administration, attaching a new budget for the proposed investigation and inquiries, are as follows:

UNITED STATES SENATE,
COMMITTEE ON LABOR AND PUBLIC WELFARE,
SUBCOMMITTEE ON WELFARE AND PENSION FUNDS,
January 28, 1955.

Hon. THEODORE F. GREEN,
Chairman, Committee on Rules and Administration,
United States Senate, Washington, D. C.

DEAR SENATOR GREEN: I am writing to you in regard to Senate Resolution 40, which is now pending before the Committee on Rules and Administration. It asks that the authority of the Committee on Labor and Public Welfare, under Senate Resolution 225, 83d Congress, agreed to April 28, 1954, as amended

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(authorizing an investigation of employee welfare and pension plans and funds, subject to collective bargaining) and the time for reporting the results of its study and investigation be extended to January 31, 1956. It also asks for an appropriation of $150,000 in addition to any sums heretofore authorized for this purpose.

The special labor subcommittee recently completed the preliminary phase of its investigation and the report relating thereto has been unanimously approved by both the subcommittee and the full committee.

The Senate Committee on Labor and Public Welfare, in executive session, approved Senate Resolution 40, which I introduced in my capacity as chairman of the committee. The committee also formally approved the enclosed budget which I am forwarding herewith for your consideration. It is our belief that the amount requested will be sufficient to complete the work now in progress and to carry the costs of the investigation for the period January 31, 1955, through January 31, 1956. It will be appreciated if prompt and favorable consideration can be given by your committee to this resolution.

Cordially yours,

LISTER HILL, *Chairman.*
H. ALEXANDER SMITH,
Ranking Minority Member.

Proposed budget of the Subcommittee on Welfare and Pension Funds of the Committee on Labor and Public Welfare pursuant to S. Res. 40, for the period Jan. 31, 1955, to Jan. 31, 1956, inclusive

Positions	Number	Base salary	Gross salary	Total for period of budget
Legal and investigative:				
Chief counsel and staff director	1	$8,000	$11,646.00	$11,646.00
Assistant chief counsel	1	8,000	11,646.00	11,646.00
Chief investigator	1	8,000	11,646.00	11,646.00
Actuary	1	8,000	11,646.00	11,646.00
Insurance consultant	1	8,000	11,646.00	11,646.00
Investigators (legal-accounting)	5	5,400	9,073.03	45,365.15
Administrative and clerical:				
Chief clerk	1	3,720	6,481.67	6,481.67
Secretary	1	2,820	5,047.77	5,047.77
Clerk-stenographers	2	2,640	9,522.00	9,522.00
Stenographer	1	2,580	4,665.41	4,665.41
Total	15			129,312.00
Administrative:				
Travel (inclusive of field investigations and field hearings)				11,000.00
Hearings (inclusive of reporters' fees)				3,000.00
Witness fees, expenses				2,750.00
Stationery, office supplies				500.00
Communications (telephone, telegraph, postage)				1,250.00
Newspapers, magazines, documents				188.00
Contingent fund				2,000.00
Total				20,688.00
Approximate unexpended balance, S. Res. 270, anticipated Jan. 31, 1955, $40,000.				
Funds requested, S. Res. 40				150,000.00

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84TH CONGRESS, 1st Session | SENATE | REPORT No. 30

OPERATION OF THE SENATE PERMANENT SUBCOMMITTEE ON INVESTIGATIONS

FEBRUARY 10, 1955.—Ordered to be printed

Mr. GREEN, from the Committee on Rules and Administration, submitted the following

REPORT

[To accompany S. Res. 41]

The Committee on Rules and Administration, to whom was referred the resolution (S. Res. 41) authorizing additional expenditures and the employment of further temporary assistants by the Committee on Government Operations, having considered same, report favorably thereon with an amendment, and recommend that the resolution, as amended, be agreed to by the Senate.

This resolution would continue until February 1, 1956, the present operations of the Permanent Subcommittee on Investigations of the Committee on Government Operations at a cost of $190,000. The amendment of the Committee on Rules and Administration is in the nature of a substitute, the principal effect of which is to eliminate some $2,000 of the subcommittee's carryover funds from last year, while granting the full amount asked this year for the 1st session of the 84th Congress.

A letter from the chairman of the Government Operations Committee to the chairman of the Committee on Rules and Administration, attaching a proposed budget for the subcommittee during 1955, is as follows:

UNITED STATES SENATE,
COMMITTEE ON GOVERNMENT OPERATIONS,
January 28, 1955.

HON. THEODORE F. GREEN,
Chairman, Committee on Rules and Administration,
Washington, D. C.

MY DEAR SENATOR: Reference is made to Senate Resolution 41 (84th Cong., 1st sess.) which was introduced in the Senate on January 26, 1955, requesting funds for the operation of the Senate Permanent Subcommittee on Investigations for the period from February 1, 1955, to January 31, 1956. Prior to submitting this resolution to the Senate it was reported out unanimously by the Committee on Government Operations.

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Attached hereto is an estimated budget for the operation of this subcommittee for the next year beginning February 1, 1955, together with a statement of the proposed staff salaries. You will note that it is estimated under this budget it will require $190,000 to operate this subcommittee (during the next year). Our resolution requests $190,000 in addition to the unexpended balance as there will be less than $2,000 remaining after current expenses are met.

Included in the $190,000 budget is $11,646 which will provide for a minority counsel.

During the last year the subcommittee expended approximately $216,837, which sum included $25,000 for the special subcommittee which operated under the chairmanship of Senator Karl E. Mundt. Because of the subcommittee funds that were expended by the Mundt subcommittee, it became necessary to use for payroll purposes in this subcommittee approximately $3,837 of the Committee on Government Operations appropriation.

In considering the budget for the next year it was the opinion of the members of the Senate Committee on Government Operations that if the subcommittee intended to investigate adequately those matters under the committee's jurisdiction, it would be necessary to maintain a staff of 17, plus a minority counsel. It has been the experience of this subcommittee that by making constant inquiries into the activities of Government agencies, savings can be effected in many cases of inefficiency or waste. In addition, the effect of a planned investigative program of necessity tends to make for better efficiency and economy in those agencies which are the subject of inquiry by our subcommittee.

If there is any further information you desire concerning the proposed operation of this subcommittee during the coming year, I will be glad to confer with you or members of your committee.

Sincerely yours,

JOHN L. MCCLELLAN, *Chairman.*

Proposed budget of the Senate Permanent Subcommittee on Investigations of the Committee on Government Operations, pursuant to S. Res. 41 for the period Feb. 1, 1955, to Jan. 31, 1956, inclusive

Position	Number	Base salary	Gross salary	Monthly salary	Total for period of budget
STAFF					
Legal and investigative:					
Chief counsel and staff:					
Director	1	$8,000	$11,646.00	$970.50	$11,646.00
Chief counsel to minority	1	8,000	11,646.00	970.50	11,646.00
1st assistant chief counsel	1	8,000	11,646.00	970.50	11,646.00
2d assistant counsel	1	6,480	10,566.16	880.51	10,566.16
Investigators	5	4,380	7,533.19	627.76	7,533.19
		4,380	7,533.19	627.76	7,533.19
		4,380	7,533.19	627.76	7,533.19
		4,320	7,437.59	619.79	7,437.59
		4,320	7,437.59	619.79	7,437.59
Clerical:					
Chief clerk	1	4,200	7,246.41	603.86	7,246.41
Staff editor	1	3,420	6,003.71	500.30	6,003.71
Assistant clerk in charge of files	1	2,800	5,015.93	417.99	5,015.93
Assistant clerk-stenographers	5	2,800	5,015.93	417.99	5,015.93
		2,800	5,015.93	417.99	5,015.93
		2,760	4,952.20	412.68	4,952.20
		2,760	4,952.20	412.68	4,952.20
		2,760	4,952.20	412.68	4,952.20
Clerk-typist	1	2,200	4,060.00	338.33	4,060.00
Total, salaries					130,193.42
ADMINISTRATIVE					
Accountant services (contract basis)					7,500.00
Field investigation expense for per diem and travel					19,000.00
Telephone, telegraph, postage, office supplies					7,000.00
Official reporting					10,000.00
Witness fees and travel					7,500.00
Miscellaneous expenses (U. S. marshal fees, photostats, documents)					2,000.00
Anticipated legislative 5-percent increase in salaries					6,200.00
Employees' insurance					606.58
Total					190,000.00

Senate Permanent Subcommittee on Investigations of the Committee on Government Operations—Financial report, Feb. 1, 1954, to Jan. 31, 1955

S. Res. 189, approved Feb. 2, 1954		$216, 198. 10
Expenditures, Feb. 1, 1954, to Jan. 17, 1955:		
Salaries	$171, 372. 87	
Travel, investigators	9, 308. 48	
Per diem, investigators	3, 093. 00	
Recording proceedings	12, 461. 94	
Telephone and telegraph	7, 981. 10	
Witness fees	2, 389. 50	
Witness travel	3, 460. 92	
Postage	170. 21	
Office supplies	1, 187. 30	
Miscellaneous	747. 80	
United States marshal	332. 88	
Documents	1, 006. 90	
Total	[1] 213, 512. 90	
Estimated unpaid bills	300. 00	
		213, 812. 90
Estimated unexpended balance		2, 385. 20

[1] Includes approximately $25,000 spent for special subcommittee hearings during April, May, and June 1954.

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Calendar No. 34

84TH CONGRESS, 1st Session } SENATE { REPORT No. 31

RENEWAL OF OATHS BY SENATE EMPLOYEES

FEBRUARY 10, 1955.—Ordered to be printed

Mr. GREEN, from the Committee on Rules and Administration, submitted the following

REPORT

[To accompany S. 913]

The Committee on Rules and Administration, to whom was referred the bill (S. 913) to eliminate the need for renewal of oaths of office upon change of status of employees of the Senate, having considered same, reports favorably thereon with an amendment, and recommends that the bill, as amended, be passed by the Senate.

Passage of this measure will facilitate the operations of the Senate disbursing office in the matters of placing persons on the Senate rolls, and administering to them the oath of office. The small amendment added by the committee corrects a reference to the Revised Statutes of the United States.

A letter from the financial clerk of the United States Senate on this bill is as follows:

UNITED STATES SENATE,
DISBURSING OFFICE,
Washington, D. C., February 7, 1955.

Hon. THEODORE FRANCIS GREEN,
Chairman, Committee on Rules and Administration.

DEAR SENATOR GREEN: Reference is made to Senate bill 913, introduced by Senator Clements and referred to your committee on February 4, 1955. This legislation will eliminate the necessity for renewing oaths of office, as required by section 1757 of the Revised Statutes of the United States, when Senate employees transfer, without a break in service, from position to position within the Senate. A notice of appointment, properly signed by the official concerned, would accomplish the transfer and the employee involved would not be required to take another oath of office.

This would be extremely helpful to all parties concerned, especially when there are a great many changes in positions processed, such as patronage changes currently being made.

Public Law 284, 75th Congress, approved August 14, 1937, accomplished this for the executive departments but did not effect the situation in the legislative branch.

It has been determined that, due to an error in the United States Code, the citation of section 1756 is in error. The correct section is 1757, and it is respectfully requested that the bill be amended to read "1757" in lieu of "1756."

Respectfully,

ROBERT A. BRENKWORTH,
Financial Clerk, United States Senate.

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